FISCAL TOPICS

Fiscal Services Division September 21, 2018



Ground Floor, State Capitol Building

Des Moines, Iowa 50319

515.281.3566

Vertical Infrastructure Requirement Exemptions

The Rebuild Iowa Infrastructure Fund (RIIF) was created during the 1995 Legislative Session for the purpose of funding public infrastructure projects. The following year, the General Assembly required that all appropriations from the RIIF comply with the definition of vertical infrastructure set in Iowa Code section 8.57(5)(c). Fiscal Year 1998 was the first year the requirement was in effect. Currently, the definition of "vertical infrastructure" includes:

- Land acquisition and construction,
- · Major renovation and major repair of buildings,
- Routine, recurring maintenance,
- All appurtenant structures,
- Utilities.

- Site development,
- Recreational trails,
- The Renewable Fuels Infrastructure Program, and
- Debt service payments on academic revenue bonds issued in accordance with Iowa Code chapter <u>262A</u> for capital projects of the Board of Regents.

Over the years the definition of vertical infrastructure has been amended several times. The following amendments to the definition have been adopted:

- The 2008 Infrastructure Appropriations Act removed funding for the completion of Part III of the Iowa Communications Network from the definition.
 2008 Iowa Acts, chapter 1179
- The 2011 Infrastructure Appropriations Act amended the definition to include debt services payments on academic revenue bonds for Board of Regents capital projects.
 2011 Iowa Acts, chapter 133
- The 2014 Infrastructure Appropriations Act amended the definition to include routine maintenance. Previously, the lowa Code had explicitly excluded routine maintenance from the definition of vertical infrastructure.
 2014 Iowa Acts, chapter 1136
- The 2017 Infrastructure Appropriations Act amended the definition to include the Renewable Fuels Infrastructure Program.
 House File 643

Appropriations that do not meet the definition of vertical infrastructure include language that exempts the appropriation from the statutory definition. **Appendix A** reflects total funding amounts that received an exemption from the definition of vertical infrastructure.

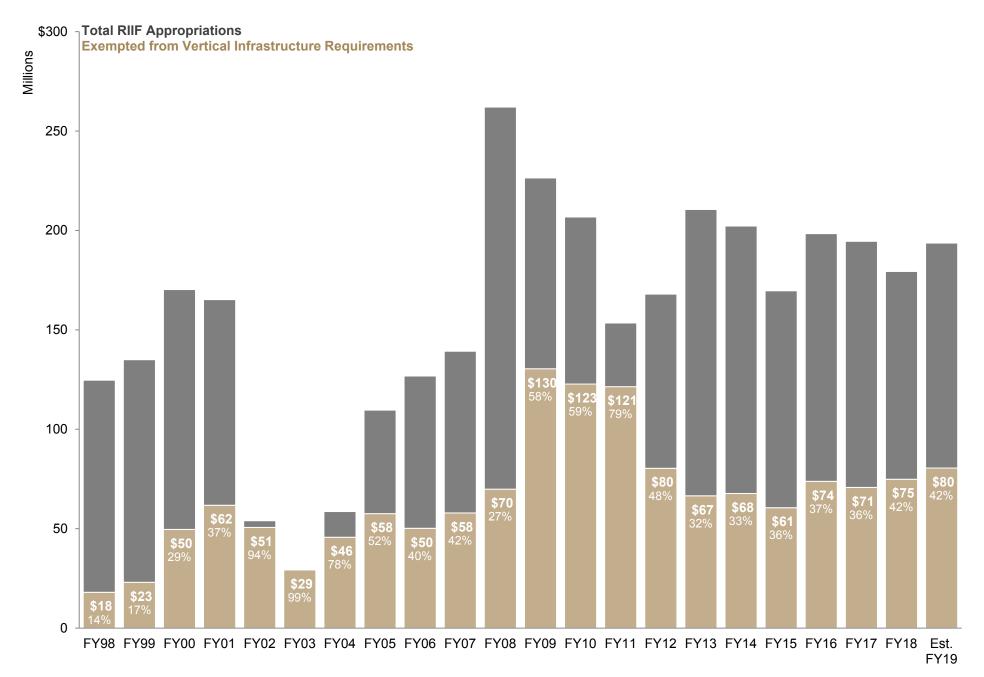
Since the definition has been in place, the percentage of appropriations that have not met the definition of vertical infrastructure has ranged from 14.5% to 98.9%, with an average of 46.9%. In 11 of the 19 years reviewed, the amount exempted was between 30.0% and 61.0%. Notably, the percentage of appropriation dollar amounts exempted has ranged between 36.4% and 41.7% in the four most recent years.

Appropriations that were exempted from the definition of vertical infrastructure from FY 2012 to FY 2019 are included in **Appendix B**. In recent years, major exempted appropriations have included the Environment First Fund, Lake Restoration, the Technology Reinvestment Fund, and the Water Quality Initiative. These four line items account for over 88.5% of the total dollars that received an exemption from the definition of vertical infrastructure in FY 2019.

More Information

LSA Staff Contact: Adam Broich (515.281.8223) adam.broich@legis.iowa.gov

Appendix A - Rebuild Iowa Infrastructure Fund



Appendix B – Appropriations Exempted from Vertical Infrastructure Requirements

		FY 2012	FY 2013		FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	Gran	d Total
Agriculture and Land Stewardship			\$ 1,000,000				\$ 7,120,000	\$ 7,120,000	\$ 7,075,000	\$ 7,075,000	\$	29,390,000
Ag Drainage Wells			1,000,000				1,920,000	1,920,000	1,875,000	1,875,000		8,590,000
Water Quality Initiative							5,200,000	5,200,000	5,200,000	5,200,000		20,800,000
Corrections	\$	4,500,000	\$ 1,000,000	\$	200,000						\$	5,700,000
Construction Project Management	-	4,500,000	1,000,000	-	200,000							5,700,000
Cultural Affairs			\$ 1,450,000	\$	1,000,000			\$ 250,000	\$ 250,000		\$	2,950,000
Grout Museum - Korean War Project								250,000	250,000			500,000
Planning and Study – Historical Bldg			1,450,000		1,000,000							2,450,000
Economic Development	\$	15,600,000	\$ 15,600,000	\$	600,000 \$	700,000	\$ 800,000	\$ 800,000	\$ 800,000	\$ 1,050,000	\$	35,950,000
Grow Iowa Values Fund		15,000,000										15,000,000
High Quality Jobs Program			15,000,000									15,000,000
Regional Sport Authority Districts		500,000	500,000		500,000	500,000	500,000	500,000	500,000	500,000		4,000,000
World Food Prize/Ruan Borlaugh Scholar		100,000	100,000		100,000	200,000	300,000	300,000	300,000	300,000		1,700,000
Junior Olympics										250,000		250,000
Education							\$ 4,583,200	\$ 4,107,839			\$	8,691,039
ICN Part III & Maintenance & Leases							2,727,000	2,727,000				5,454,000
IPTV Equipment Replacement							1,256,200	1,017,000				2,273,200
Statewide Education Data Warehouse							600,000	363,839				963,839
Homeland Security							\$ 400,000	\$ 400,000			\$	800,000
Mass Notification and Emergency Messaging System							400,000	400,000				800,000
Human Rights							\$ 1,459,474	\$ 1,462,980			\$	2,922,454
Criminal Justice Info System Integration (CJIS)							1,300,000	1,345,000				2,645,000
Justice Data Warehouse							159,474	117,980				277,454
Judicial Branch										\$ 1,464,705	\$	1,464,705
Polk County Justice Center Furn. And Equip.										1,464,705		1,464,705
Management	\$	48,541,000	\$ 35,000,000	\$	56,310,000 \$	42,000,000	\$ 42,095,000	\$ 42,095,000	\$ 52,000,000	\$ 56,400,000	\$	374,441,000
Electronic Grants Management System							50,000	50,000				100,000
Environment First Fund		33,000,000	35,000,000		42,000,000	42,000,000	42,000,000	42,000,000	42,000,000	42,000,000		320,000,000
Searchable Online Budget and Tax Database							45,000	45,000				90,000
Technology Reinvestment Fund		15,541,000			14,310,000				10,000,000	14,400,000		54,251,000
Natural Resources	\$	7,459,000	\$ 7,000,000	\$	9,600,000 \$	13,600,000	\$ 11,350,000	\$ 10,600,000	\$ 9,600,000	\$ 10,100,000	\$	79,309,000
Floodplain Management		2,000,000										2,000,000
Iowa Parks Foundation						2,000,000						2,000,000
Lake Restoration and Dredging		5,459,000	6,000,000		8,600,000	9,600,000	9,600,000	9,600,000	9,600,000	9,600,000		68,059,000
Water Trails and Low Head Dam Repairs			1,000,000		1,000,000	2,000,000	1,750,000	1,000,000		500,000		7,250,000

Appendix B – Appropriations Exempted from Vertical Infrastructure Requirements

Office of the Chief Information Officer										\$ 1,300,000	\$ 1,300,000
Broadband Improvements										1,300,000	1,300,000
Public Defense				\$	\$	250,000		\$ 250,000			\$ 500,000
Gold Star Museum						250,000		250,000			500,000
Public Health							\$ 500,000	\$ 575,000			\$ 1,075,000
M&CH Database Integration							500,000	500,000			1,000,000
Statewide Safety Net Pharmacy								75,000			75,000
Public Safety							\$ 100,000	\$ 150,000 \$	4,143,687	\$ 2,091,666	\$ 6,485,353
DNA Data Marker								150,000			150,000
Fire Training Mobile Units							100,000				100,000
Network Contract									4,143,687	1,351,666	5,495,353
Tasers										740,000	740,000
Regents	\$ 1,300,000	\$ 3,000,000)				\$ 430,000				\$ 4,730,000
Commercialization and Research (262B)		3,000,000)								3,000,000
Iowa Flood Center	1,300,000										1,300,000
IPR - Radio Transmitter							100,000				100,000
ISU - Vet Lab Cancer Equipment							330,000				330,000
Secretary of State							\$ 684,000	\$ 300,000			\$ 984,000
Voter Reg Data Processing							234,000				234,000
Voter Registration System Update							450,000	300,000			750,000
Telecom and Tech Comm							\$ 2,248,653	\$ 1,150,000			\$ 3,398,653
ICN Equipment Replacement							2,248,653	1,150,000			3,398,653
Transportation	\$ 2,000,000	\$ 1,500,000)	\$	5	4,000,000	\$ 2,000,000	\$ 1,500,000 \$	1,000,000	\$ 1,000,000	\$ 13,000,000
Railroad Revolving Loan & Grant Fund	2,000,000	1,500,000)			4,000,000	2,000,000	1,500,000	1,000,000	1,000,000	13,000,000
Treasurer		1,000,000)				\$ 50,000				\$ 1,050,000
Iowa ABLE Savings Plan Trust							50,000				50,000
Watershed Improvement Review Board		1,000,000)								1,000,000
Veterans Affairs	\$ 1,000,000										\$ 1,000,000
Home Ownership Assistance	1,000,000										1,000,000
Grand Total	\$ 80,400,000	66,550,000	\$	67,710,000 \$	\$	60,550,000	\$ 73,820,327	\$ 70,760,819 \$	74,868,687	\$ 80,481,371	\$ 575,141,204